Adopted by Council at its meeting held November 19, 2012 [M498-2012]

Windsor, Ontario November 19, 2012

REPORT NO. 79 of the **ENVIRONMENT, TRANSPORTATION & PUBLIC SAFETY** STANDING COMMITTEE

of its meeting held October 24, 2012

Present:

Councillor J. Gignac

Councillor A. Halberstadt

Councillor R. Jones Councillor H. Payne

Councillor F. Valentinis

That the following recommendations of the Environment and Transportation Standing Committee **BE APPROVED**:

Moved by Councillor Gignac, seconded by Councillor Halberstadt,

THAT the City of Windsor's Climate Change Adaptation Plan BE APPROVED in principle; and

THAT the adaptation options proposed for inclusion in the 2013 capital budget **BE CONSIDERED** during the capital budget process.

Carried.

Clerk's Note: The report authored by the City Engineer dated October 3, 2012 entitled "City of Windsor's Climate Change Adaptation Plan" is attached as background information.

LIVELINK 16170, EI/10822

CHAIRPERSON

| NOTIFICATI | ON: | | | \cup |
|------------|---------|---------------|----------|--------|
| Name | Address | Email Address | Telephon | e FAX |
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THE CORPORATION OF THE CITY OF WINDSOR Environment, Transportation & Public Safety Standing Committee -Administrative Report



MISSION STATEMENT:

"The City of Windsor, with the involvement of its citizens, will deliver effective and responsive municipal services, and will mobilize innovative community partnerships"

| LiveLink REPORT #: 16170 EI/10822 | Report Date: October 3, 2012 (3432 10/3/12 hg) |
|--|---|
| Author's Name: Karina Richters | Date to Standing Committee: October 24, 2012 |
| Author's Phone: 519 253 7111 ext. 226 | Classification #: |
| Author's E-mail: krichters@city.windsor.on.ca | |

To:

Environment & Transportation Standing Committee

Subject:

City of Windsor's Climate Change Adaptation Plan

| 1. | RE | CON | IMEI | NDA | TION: | |
|----|----|-----|------|-----|-------|--|
| | | | | | | |

| City Wide: X Ward(s): | |
|-----------------------|--|
|-----------------------|--|

I. That the City of Windsor's Climate Change Adaptation Plan BE APPROVED in principle.

II. That the adaptation options proposed for inclusion in the 2013 capital budget, **BE CONSIDERED** during the capital budget process.

EXECUTIVE SUMMARY:

N/A

2. BACKGROUND:

The draft Climate Change Adaptation Plan was tabled for a 30-day comment period in mid-July 2012. At this time the draft plan was circulated and posted to the City of Windsor website for public comment. At the August 29th Environment and Transportation Standing Committee the draft report was brought forward for comment from the committee. The following motion was passed by the Standing Committee

THAT the draft Climate Change Adaptation Plan attached to this report **BE TABLED** for 30 days for public comment, and further;

THAT the Author of the report BE DIRECTED to consult with City Administration including members of the Environment & Transportation Standing Committee and REPORT BACK up to six identified climate change adaption options as outlined in the "Draft Climate Change Adaptation Plan" that City Council may consider implementing when devising 2013 Budgets.

This motion was accepted at the City Council meeting of September 17th.

3. **DISCUSSION**:

The finalized climate change adaptation plan incorporates several of the suggestions received during the public comment period, strengthening the content and importance of the plan. No dissenting comments were received by the public on the proposed adaptation options and as such the adaptation options remain the same.

The proposed adaptation options were discussed with the various departments early in 2012. During the development of the plan, cost for implementation was one of the issues considered. The anticipated costs were weighed against other factors including immediacy of the risk, the level of understanding of the option and public support to name a few.

Several of these proposed options have already received funding in 2012 through various sources. The majority of these options were determined to be necessary to mitigate the risk of flooding and as such received commitments in the 2012 Capital Budget. Table 1 outlines those adaptation options that have already received at least partial funding in 2012.

Table 1: Proposed Adaptation Options currently funded in 2012

| Proposed Adaptation | Current Funding | Comments |
|------------------------|---------------------------|--|
| Options | | |
| Mandatory Downspout | \$2,000,000 (2012) | Funding as outlined in the 2012 Sewer |
| Disconnection | \$400,000 (2014) | Surcharge Budget update/Measures to |
| | \$220,000 (2015) | Mitigate Basement Flooding (LiveLink |
| | \$330,000 (2016) | report # 15652) |
| Mandatory Backwater | \$500,000 (2011) | Funding as outlined in the 2012 Sewer |
| valves | \$250,000 (2012) | Surcharge Budget update/Measures to |
| | \$1,000,000 (2013-2016) | Mitigate Basement Flooding (LiveLink report # 15652) |
| Enhance Sewer | \$200,000 (2012) | Funding as outlined in the 2012 Sewer |
| Maintenance & CCTV | · | Surcharge Budget update/Measures to |
| Program | | Mitigate Basement Flooding (LiveLink |
| | | report # 15652) |
| Update of the rainfall | \$50,000 (2012) | Funding as outlined in the 2012 Sewer |
| intensity duration and | | Surcharge Budget update/Measures to |
| frequency (IDF) | | Mitigate Basement Flooding (LiveLink |
| curves. | | report # 15652) |
| | | *In part, dependent on local municipalities participation. |
| Initiate flow | \$300,000 permanent | Funding as outlined in the 2012 Sewer |
| monitoring of priority | monitors (2012) | Surcharge Budget update/Measures to |
| sewers | \$250,000 temporary | Mitigate Basement Flooding (LiveLink |
| | monitors (2012) | report # 15652) |
| | \$200,000 for temporary | |
| | monitors and to build the | |
| | model (2013) | |

| Undertake Public Education on Sewer Use, Waste Water Treatment | \$10,000 operating | (2012 funds) | EMP | The City of Windsor, with funding from the Environmental Master Plan operating budget has partnered with the DRCC to produce an educational video on sewer and waste water treatment and our connection with the Detroit River. |
|--|-----------------------|---------------------------------------|-------|---|
| | | | | DRCC's free movie night will also be on sewer use. (Note date: November 7, 2012) |
| | | | | *Additional operating funds should be set aside to keep up with the continual education program. |
| Increase in Heat | \$2,000 | | | There is currently a surplus of grant |
| Education at | | | | funding available from previous MOA's |
| Community Centres | | | | with Health Canada for Stay Cool |
| and Pools | | | | Windsor-Essex activities. A portion of |
| ' | | | | these funds are made available each year |
| | | | | for promotion of heat education. |
| | | | | However, it is expected that these funds |
| | . * | | | will be diminished by 2014. |
| | | | ; | |
| : | | | | *Additional resources may be required for |
| | | · · · · · · · · · · · · · · · · · · · | | large outdoor events. |
| Complete an Urban | \$20,000 | (2012 | grant | In 2012, Health Canada contributed |
| Heat Island Study | funding) | | | \$20,000 towards the completion of an |
| | | | | Urban Heat Island Study for the City of Windsor. |

Table 2 outlines the proposed adaptation options that may be funded in part through existing operating funds. Additional funding will be subject to operating budgets available funding in future.

Table 2: Proposed Adaptation Options suggested for inclusion in 2013 Operating Budget

| Proposed | Funding | Comments | Responsible Area |
|------------------|-----------------|---------------------------------------|--------------------|
| Adaptation | Estimate | | |
| Options | Required | | |
| Development of | Subject to 2013 | A significant amount of research has | Parks & Facilities |
| a Green Roof | Operating | already been completed into the | |
| Policy | Budget, should | development of a green roof policy | EMP |
| | be achievable | through the grant funding provided | |
| | within existing | by Health Canada. As well, Parks & | |
| | budgets. | Facilities has already begun to look | |
| | | at roofs that need replacement to | |
| | | determine if a green or cool roof may | |
| | | be used. | |
| Increase the Use | Subject to 2013 | The City of Windsor currently uses | PW - Operations |
| of Flow | Operating | flow restrictors to mitigate flooding | - <u>-</u> |
| Restrictors | Budget | in known problem areas. The use of | |

| | pressures. | flow rootriotors can be arreaded to | |
|----------------|------------------|---------------------------------------|-----------------|
| | picasures. | flow restrictors can be expanded to | |
| | | other areas as warranted depending | |
| | | on the funding available through | |
| 0 1) (1 1 | | future operating budget. | |
| Seal Manhole | Subject to 2013 | Sealing of manholes is a relatively | PW - Operations |
| Covers | Operating | low cost maintenance option for | |
| , | Budget | sanitary manholes known to be | |
| | pressures. | located in ponding areas. | |
| | | Investigation into the methods of | |
| | | sealing manholes should be | · |
| | | completed in 2013 and implemented | |
| | | as funding is available through the | |
| | | future budgets. | |
| Targeted | \$15,000 | A portion of this targeted education | Engineering |
| Education | · | will be a requirement under the | PW – Operations |
| towards | | Source Water Protection Plan with a | Building |
| homeowners | | deadline for completion by 2014. At | EMP |
| with suspected | | this time, it has not been determined | |
| cross- | | if provincial funding will be | |
| connections to | | available to municipalities to | |
| sanitary sewer | | complete the actions under the | |
| | , | Source Water Protection Plan. | |
| Increase Tree | Subject to 2013 | Subject to operating budget. | Forestry & |
| Planting | Operating | Prioritizing tree planting based on | Horticulture |
| | budget pressures | the urban heat island mapping as | Planning |
| | | well as vulnerable areas such as | |
| · | ; | playground equipment and new | |
| | · · | sports fields. | |
| Develop Clear | Subject to 2013 | Several response plans are currently | PW – Operations |
| Policies for | Operating | in place to deal with extreme | Fire & Rescue |
| Weather | Budget, should | weather. The existing plans should | Services |
| Response | be achievable | be reviewed to ensure that the plans | Housing & |
| | within existing | are robust enough to cover climate | Children's |
| | budgets. | change scenarios. | Services |

It is recommended that the following three adaptation options be included to enhance projects already planned for 2013. As these are pilot projects for the City of Windsor, and therefore there are no local examples to learn from, it is expected that additional costs may be required to complete the projects. However, these options have been employed in several municipalities with great success. If these options prove successful and local experience levels increase, the costs for construction is expected to decrease over time.

Table 3: Proposed Adaptation Options suggested for 2013 Capital

| Proposed Adaptation Options | Funding Estimate Required | Comments | Responsible Area |
|--|---------------------------------|---|------------------------------------|
| Develop pilot projects for the use of Porous | TBD | Parking lots to be replaced within the 2013 capital budget should be reviewed | Planning |
| Pavement on | • | to determine if porous pavement may be an option. | PW - Operations Parks & Facilities |

| City Properties | | | EMP |
|-----------------|-------------|---|--------------------|
| and develop | • | Current options include; new | |
| guidelines for | , | construction or rehabilitation of a parking | |
| use in | | lot | |
| development | | | |
| Installation of | Early | As with porous pavement, a pilot project | Engineering |
| Rain Gardens | estimate | should be completed in 2013, dependent | Planning |
| as a pilot | \$15,000 | on capital budget allocation. ERCA is | PW - Operations |
| project to | (need more | currently working with local | Parks & Facilities |
| determine | detailed | municipalities to develop rain garden | Forestry & |
| effectiveness | specifics) | projects. | Horticulture |
| | | | EMP |
| • | • | Current options include: Captain Wilson | |
| | | Park | |
| Increase | \$80,000 | Increase shading can occur from either | Parks & Facilities |
| Capital for | including | increased tree planting or constructed | Planning |
| Shade | permits and | shade structures. The current focus of | • |
| Structures | footings | shade structures should be on play | |
| | | grounds and new sport fields. These | * |
| | , | areas are already being considered | |
| | | through Parks and Forestry. | |
| | | | |
| | | Current options include a constructed | |
| | | shade structure at Captain Wilson Park | |

The adaptation options outlined in Table 4 are suggested for 2014 or later. Many of these options will require additional work prior to implementation.

Table 4: Proposed Adaptation Options suggested for 2014 Capital or Operating

| Proposed | Comments | Responsible Area |
|----------------------|---|--------------------|
| Adaptation Options | | |
| Consideration of | The development of the Storm and Sanitary Sewer | Engineering |
| additional Off-Line | Use Master Plan will begin in 2014 and will not | |
| Storage of | conclude until late 2015/2016. This master plan | |
| Stormwater | will determine the priorities for off-line storage of | |
| | stormwater. | |
| Improvement and | Several initiatives underway in 2013 will help | Planning |
| Enhancement of | guide the direction of this adaptation option | PW - Operations |
| Green Space to | including the Parks Master Plan to be completed | Parks & Facilities |
| improve rain water | in 2013 subject to capital budget funding. | |
| retention | | |
| Use Social Media and | The use of social media as a warning tool for | Communications |
| other Communication | basement flooding will not be ready to be | |
| tools to warn public | implemented until the flow monitoring program is | |
| of risk of basement | completed and a level of confidence in the system | |
| flooding | is in place. However, the cost to implement social | • |
| | media for this purpose will be minimal. | |
| Creation of an | The creation of this reserve fund will be | Finance |
| Extreme Weather | dependent of availability of surplus funding from | , |

| Fund Reserve | 2013. | |
|--------------------------------|---|-----------------|
| Enhanced Maintenance & | The City of Windsor is continuously looking at ways to enhance maintenance and inspections of | PW – Operations |
| Inspection of roads | roads and sidewalks. Additional research is still | ļ |
| and sidewalks during | needed to determine the appropriate level of | ž |
| snow or extreme weather events | service required to mitigate future risk. | |

Some of these adaptation options may be eligible for grant funding through various provincial and/or federal programs.

The draft plan was presented to the Windsor Essex County Environmental Committee on September 6, 2012. Following the presentation and discussion the committee passed the following motion:

That Administration as a high priority **BE REQUESTED** to implement low impact development policies and pilot projects such as green/cool roofs, porous pavement and rain gardens, as well as modifications to development standards as outlined in the Draft Climate Change Adaptation Plan.

This motion supports moving forward with several of the adaptation options recommended for inclusion in either the 2013 operating or capital budgets.

The finalization of the Climate Change Adaptation Plan completes Milestone 3 of the ICLEI Initiative. Milestone 4 (implementation of the adaptation options) and Milestone 5 (monitoring and reviewing) will be ongoing.

4. RISK ANALYSIS:

The development of the Climate Change Adaptation Plan included vulnerability and risk assessments for potential impacts. The plan focuses on mitigating those potential impacts that scored a medium-high or greater risk factor. However, it is expected that through implementing the proposed adaptation options several of the lower risk impacts will also be addressed.

As mentioned in the plan, the City of Windsor is already beginning to experience some of the impacts noted such as more intense precipitation events and hot weather. Through implementation of the proposed adaptation options, the goal is to minimize the possible consequences of the impacts.

5. FINANCIAL MATTERS:

The proposed options for adaptation suggested for consideration during the 2013 Operating and Capital budget process (and subsequent years) will need to compete with other submissions from other City departments in order to receive funding.

It will be the responsibility of City Council during those budget deliberations to prioritize which proposed options (if any), receive full or partial funding so that the adaptation plan proposed can be executed, as necessary.

6. CONSULTATIONS:

Risk Management, Engineering, Parks and Facilities, Planning

7. CONCLUSION:

The City of Windsor is one of the first municipalities to finalize a Climate Change Adaptation Plan. A high level of interest on the plan has been received by both residents and other municipalities across Canada.

As outlined in the Environmental Master Plan, "The City of Windsor is committed to being a leader through its daily actions and services to enhance the environment for present and future generations". The finalization of this plan exemplifies this commitment.

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Chris Manzon
Senior Manager of Pollution Control

Michael Palanacki
Executive Director of Operations

Mario Sonego
City Engineer and Corporate Leader
Environmental Protection and
Transportation

Helga Reidel

Chief Administrative Officer

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APPENDICES:

Final Climate Change Adaptation Plan

(Enclosed for Mayor & Council due to size)

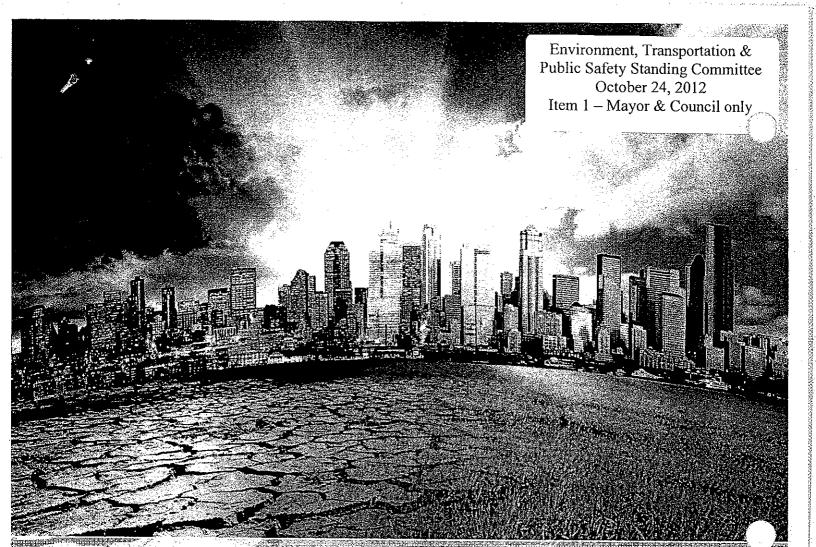
DEPARTMENTS/OTHERS CONSULTED:

Name:

Phone #: 519

ext.

| NOTIFICATION: | | | | |
|---------------|---------|---------------|-----------|-----|
| Name | Address | Email Address | Telephone | FAX |
| | | | | - |



City of Windsor

Climate Change Adaptation Plan

September 2012



WINDSOR