Adopted by Council at its meeting held April 8, 2013 [M123-2013]

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Windsor, Ontario April 8, 2013

REPORT NO. 121 of the ENVIRONMENT, TRANSPORTATION & PUBLIC SAFETY STANDING COMMITTEE

of its meeting held March 20, 2013

Present:

Councillor J. Gignac

Councillor A. Halberstadt

Councillor R. Jones, Councillor H. Payne

Councillor F. Valentinis, Chair

That the following recommendations of the Environment, Transportation and Public Safety Standing Committee **BE APPROVED:**

Moved by Councillor Gignac, seconded by Councillor Jones,

- A. THAT That the report from the City Engineer Howard Avenue & Irvine Avenue: Restrict Westbound Left Turns BE RECEIVED for information, and
- B. That Traffic By-Law 9148 **BE AMENDED** as listed and attached in Appendix "B" of this report, and
- C. That the City Solicitor **PREPARE** the necessary documents to amend the by-law. Carried.

<u>Clerk's Note</u>: The report authored by the Policy Analyst dated March 4, 2013 entitled "Howard Avenue & Irvine Avenue: Restrict Westbound Left Turns" is <u>attached</u> as background information.

Livelink 16450, ST2013

CHAIRPERSON

DEPUTY CLERK

| NOTIFICATION: | | | | | | |
|-------------------|---------|---------------------|-----------|-----|--|--|
| Name | Address | Email Address | Telephone | FAX | | |
| Chief Fredericks, | | | | | | |
| Windsor Police | | | | | | |
| Service | | | | | | |
| Douglas House | | dhouse51@icloud.com | | | | |

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THE CORPORATION OF THE CITY OF WINDSOR Environment, Transportation & Public Safety Standing Committee – Admin Report – Environment Transportation



MISSION STATEMENT:

"The City of Windsor, with the involvement of its citizens, will deliver effective and responsive municipal services, and will mobilize innovative community partnerships"

| LiveLink REPORT #: 16450 ST2013 | Report Date: March 4, 2013 (PW#3523-03/07/13) |
|--|---|
| Author's Name: Jeff Hagan | Date to Committee: March 20, 2013 |
| Author's Phone: 519 255-6247 ext. 6003 | Classification #: |
| Author's E-mail: jhagan@city.windsor.on.ca | |

To:

Environment, Transportation and Public Safety Standing Committee

Subject:

Howard Avenue & Irvine Avenue: Restrict Westbound Left Turns

1. RECOMMENDATION:

| City Wide: | War | d(s |): | <u>3, 4</u> |
|------------|---------|-----|----|-------------|
| | | | | |

- A. That the report from the City Engineer Howard Avenue & Irvine Avenue: Restrict Westbound Left Turns BE RECEIVED for information, and
- B. That Traffic By-Law 9148 BE AMENDED as listed and attached in Appendix "B" of this report, and
- C. That the City Solicitor PREPARE the necessary documents to amend the by-law.

EXECUTIVE SUMMARY:

N/A

2. BACKGROUND:

In February 2013, a resident expressed concerns about collisions at the Howard Avenue / Irvine Avenue intersection. In response, a safety review of the intersection was carried out. The review examined the geometrics and collision history of the intersection.

The intersection and the surrounding area are shown in Figure 1. Additional details are shown on the map provided in Appendix "A".



Figure 1: Area Context - Howard Avenue and Irvine Avenue Intersection

3. DISCUSSION:

Intersection Geometrics & Queues

The Transportation Association of Canada Geometric Design Guide recommends a typical minimum intersection spacing of 200 m for arterial roads such as Howard Avenue. Under existing conditions, 73 m is provided from Irvine Avenue to the northbound stop bar at Tecumseh Road.

Northbound queues for the signal at Tecumseh Road and Howard Avenue often spill back beyond Irvine Avenue, creating conflicts and sight distance restrictions for turning vehicles.

Collision History

Five years of collision data (August 1, 2007 to August 1, 2012) were reviewed. Over this period, eight reported collisions occurred at the intersection of Howard Avenue and Irvine Avenue. A summary is provided below:

| Movement Associated with Collision | Number of Collisions by Severity (5 Year Collision History) | | | | Annual ^a |
|------------------------------------|--|---------------------|----------|---------|-------------------------------------|
| | Property Damage Only | Non-Fatal Injury | Fatality | Fotal 1 | Average (collisions per year) |
| Westbound Left Turn | 3 | 2 | 0 | 5 | 1.0 |
| Northbound Through | 0 | 1 | 0 | 1 | 0.2 |
| Southbound Through | 1 | 0 | 0 | 1 | 0.2 |
| Southbound Left Turn | 1 | 0 | 0 | 1 | 0.2 |
| Total – All Movements | 5 | 3 | 0 | 8 | 1.6 |

As shown above, five of the eight total collisions (63%) and two of the three injury collisions (67%) in the review period were associated with the westbound left turn movement. All other intersection movements had no more than one collision in the five years examined.

Additionally, a detailed review of the collision reports for these collisions suggests that a significant number of the collisions associated with the westbound left turn movement involved view obstructions (either for westbound or northbound vehicles) associated with the northbound queues for the downstream traffic signal at the Tecumseh Road / Howard Avenue intersection.

Based on this review, it is concluded that the collision history at this intersection shows a pattern of collisions that can be addressed by mitigation measures.

Traffic Volumes & Collision Rates

A turning movement count (TMC) was conducted at the Howard Avenue / Irvine Avenue intersection for the weekday AM and PM peak hours on Wednesday, February 13, 2013. During the observation period, a total of 9 vehicles were observed making the westbound left turn movement (AM: 3 vehicles, PM: 6 vehicles). The total daily volume for the westbound left turn movement is estimated as 72 vehicles based on the relationship between the peak hour volumes

observed on Howard Avenue during the TMC and the most recent annual average daily traffic (AADT) count available for Howard Avenue.

Based on the AADT and TMC data as well as the five-year collision history, the collision rate for the Howard Avenue / Irvine Avenue intersection overall is 0.18 collisions per million vehicles entering, and the collision rate for the westbound left turn movement specifically is 38.05 collisions per million vehicles turning. While the collision rate for the intersection overall is low relative to other similar intersections, the collision rate for the westbound left turn movement is relatively high.

Proposed Solution

Based on the safety review of the Howard Avenue / Irvine Avenue intersection, the following goals were identified for a mitigation strategy:

- Eliminate conflicts between westbound left turning vehicles and northbound through vehicles on Howard Avenue, and
- Provide a separation between westbound left turning vehicles and the northbound queue for the Tecumseh Road / Howard Avenue intersection.

To accomplish these goals in a cost-effective manner, it is proposed that Traffic By-Law 9148 be amended to prohibit westbound left turns at the Howard Avenue / Irvine Avenue intersection and "no left turn" signs be erected at the intersection. A proposed by-law amendment is provided in Appendix "B" and a proposed signing plan is provided as Appendix "A".

With westbound left turns prohibited at the Howard Avenue/Irvine Avenue intersection, neighbourhood residents will still be able to access Howard Avenue southbound by way of the signalized intersection at Logan Avenue.

As noted previously, the current westbound left turn volume at the Howard Avenue/Irvine Avenue intersection is very low, estimated as less than 100 vehicles per day. With this traffic diverted, the increase in traffic volume for the westbound left turn movement at the Howard Avenue/Logan Avenue intersection (on the order of 3 vehicles per hour in the weekday AM peak hour and 6 vehicles per hour in the weekday PM peak hour) would have negligible effects on intersection traffic operations and delay per vehicle.

4. RISK ANALYSIS:

If the recommendations of this report are implemented, the effect would be a shift of westbound to southbound Howard Avenue traffic from one location (Irvine Avenue) to another (Logan Avenue). For there to be a net benefit in terms of safety and risk, a higher level of safety should be provided at the new location than was provided at the old location.

To determine the overall impact of the recommendations on safety for road users, the number of collisions per year before the implementation of the recommendations was compared to an estimate of the number of collisions after.

The table below summarizes the estimated net change in collisions that are expected to occur with the prohibition of westbound left turns at Irvine Avenue/Howard Avenue and the associated increase in westbound left turns at Logan Avenue/Howard Avenue as these vehicles alter their route used to access Howard Avenue southbound:

| Diverted volume (72 vehicles per day x 365 days per year) | 26,280 vehicles/year |
|--|------------------------|
| Expected change in collisions at: Howard Avenue / Irvine Avenue | - 1.00 collisions/year |
| Expected change in collisions at: Howard Avenue / Logan Avenue (collision rate for westbound left turn (a) Howard Logan: 1.00 collisions per million vehicles based on 5 year collision history and estimated daily volumes) | + 0.03 collisions/year |
| EXPECTED NET CHANGE IN COLLISIONS | -0.97 collisions/year |

Based on this net reduction in the number of collisions, an overall increase in safety and decrease in risk for road users is anticipated as a result of the recommended changes.

5. FINANCIAL MATTERS:

The total estimated cost for the recommended signs and associated hardware as shown in the signing plan (Appendix "A") is approximately \$500. The cost for all signage will be absorbed as a regular operating expense from the Traffic Signs operating budget in Department ID 0162310.

6. **CONSULTATIONS:**

Barry Horrobin and Staff Sergeant John Richards, Windsor Police Service John Wolf, Manager of Traffic Operations
Cindy Etmanski, Financial Planning Administrator – PW Operations

7. CONCLUSION:

Administration recommends that westbound left turns be prohibited at the intersection of Howard Avenue and Irvine Avenue by signs and by-law amendments as described in the report.

Soft Hagan

Policy Analyst

Mike Palanacki

Executive Director of Operations

Mario Sonego

City Engineer and Corporate Leader

Environmental Protection and

Transportation

Helga Reidel

Chief Administrative Officer

JH

APPENDICES:

- A) Area Map and Signing Plan
- B) Table of Amendments to Traffic By-Law 9148

DEPARTMENTS/OTHERS CONSULTED:

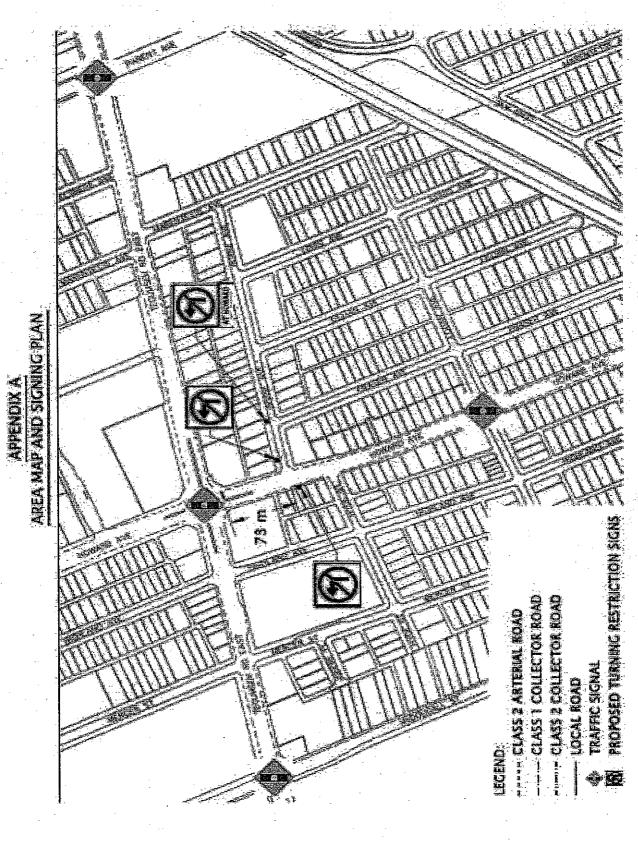
Name: John Wolf, Manager of Traffic Operations

Phone #: 519 255-6247 ext. 6844

Name: Roberto Peticca, Supervisor of Signs & Markings

Phone #: 519 255-6247 ext. 6791

| NOTIFICATION: | | | , | |
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| George Wilkki, City Solicitor | | gwilkki@city.windsor.on.ca | | |
| Chief Fredericks, Windsor Police Service | | | | , |
| John Wolf, Manager of Traffic Operations | | jwolf@city.windsor.on.ca | | |
| Area residents (notice only) | | | | 1 |



7 of 8

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|--|--|---|--|-----|
| REASON | As per Standing Committee Report PW#3523 | | | |
| PERIOD OF PROHIBITIONS. | At all times | | | |
| | | | | |
| G BI-LAM 7140 TYPE OF RESTRICTION | | | | |
| ENIS TO PARKING BI-LAW 2140 ON INTERSECTING TYPE OF FIG STREET | Howard Avenue | | | e e |
| A DIRECTION T OF TRAFFIC | Westbound | | | |
| STREET | Irvine Avenue | | | |
| REGULATION | Schedule "F" Prohibited Turns ADD | | | |
| ITEM | I | | | |